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What is This?



# Support for Democracy and Autocracy in Russia and the Commonwealth of Independent States, 1992–2002

#### CHRISTIAN W. HAERPFER

ABSTRACT. This article analyzes the "realist" support for the current regime as well as the support for democracy as a set of "idealist" principles in Russia, Ukraine, Belarus, Moldova, Armenia, Georgia, Kazakhstan, and Kyrgyzstan. It also analyzes political support for nondemocratic regimes as alternatives to democratic governance. The main conclusion of this article is that mass public support for democracy as the best form of government encompasses an absolute majority of citizens in Georgia, Ukraine, Moldova, Armenia, and Belarus as well as a relative majority of Russian citizens. Political support for the current regimes declined between 1992 and 2002 and collapsed in Georgia, Ukraine, Moldova, and Armenia. This collapse of public support for the current political regime contributed to the "revolutions" in Georgia and Ukraine. The proportion of supporters for authoritarian regimes in Russia and the other post-Soviet countries decreased from about one-third to onefifth of their respective electorates. This cross-national study provides empirical evidence of increasing support for democracy as an ideal form of government and a corresponding decrease in support for autocracy in eight political regimes in the Commonwealth of Independent States area in the period from 1992 until 2002.

Keywords: • Democracy • Autocracy • Russia • Ukraine • Central Asia

This article analyzes three core elements of political change in Russia, Ukraine, Belarus, Moldova, Armenia, Georgia, Kazakhstan, and Kyrgyzstan in the period after the breakup of the Soviet Union in 1991. It compares the political transformations in these eight countries along the continuum between authoritarian regimes and democratic regimes during the first post-Soviet decade. The main topics of this research are the extent and structure of "political support for the current political regime," the extent and structure of "normative support for democracy

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as an ideal form of government," as a bundle of political principles, and finally, the extent and structure of "political support for a variety of nondemocratic and authoritarian political regimes" in these political systems in transformation.<sup>1</sup>

The topic of this article is part of the current scholarly debate about the concept of "political support for democracy." One of the leading authors in this field is Russell J. Dalton, who focuses on political support for democracy in general and on political support for democracy in advanced industrial countries in particular (see Dalton, 2004). This article proposes to go beyond that specific concept of "support for democracy" and include, in addition, the concept of "support for autocracy" within comparative studies of democratization, with an emphasis on political regimes emerging in post-communist and post-Soviet Eurasia. The main aim of this article is to use the concept of political support for democracy in explaining political change in post-Soviet Eurasia and to extend this approach to a broader concept of "political support for political regimes." This proposed new theory of political support for political regimes is then applied to democracies as well as autocracies. Such a theory of political regimes analyzes and explains not only different types and forms of democracy and autocracy, but also "hybrid political regimes," which combine elements of democracy and autocracy.

The conceptual framework of this article is based on the concept of political support that was first formulated by David Easton (1975) and further developed by Pippa Norris (1999), Hans-Dieter Klingemann (1999), and Russell J. Dalton (2004), on the one hand, and the concept of a "realist" form of political support, presented by Richard Rose, William T. Mishler, and Christian W. Haerpfer (1998), on the other.<sup>2</sup> The concept in the tradition of Easton, Norris, and Dalton distinguishes between "objects of political support," on the one hand, and "levels of support," on the other.<sup>3</sup> The objects of political support for political regimes across five levels of support are shown in Figure 1.

This article analyzes the political support for the current regime in Russia and seven other post-Soviet countries at the more specific level 3 (Regime performance) as well as the political support for democracy as an ideal form of government in the form of normative principles at the more diffuse level 2 (Regime principles) within the underlying conceptual framework of political support for democracy. This article does not deal with level 1 (Political community), level 4 (Regime institutions), or level 5 (Political actors) support for political regimes. Hence, the article analyzes three phenomena of political support for regimes: (1) the "support for the current regime," (2) the "support for democracy as a set of idealist principles" and core topics for democratic governance as well as (3) "political support for non-democratic regimes" as alternatives to democratic governance in the territories of the former Soviet Union.

Level 1:	Political community
Level 2:	Regime principles
Level 3:	Regime performance
Level 4:	Regime institutions
Level 5:	Political actors

FIGURE 1. Objects and Levels of Political Support for Political Regimes (Support for democracy, support for autocracy, support for combined regime types)

#### Data

The data analyzed in this article are taken from the New Democracies Barometer (NDB) as well as the World Values Study (WVS) for 1992, 1994, 1996, 1998, 2000, and 2002. The author has been the principal investigator of the New Democracies Barometer since 1992, as well as one of the principal investigators of the World Values Study 2000 in Hungary and 2006 in Moldova. The database of this article is represented in Tables 1 and 2. The database thus consists of 48,069 face-to-face interviews with a representative sample of the adult population in eight post-Soviet countries. The time period of the article covers the decade of post-Soviet political transformations between 1992 and 2002, which was the first full decade of political change after the end of communism in the former Soviet Union in 1991.

#### "Realist" Support for the Current Political Regime

We begin with an index of cross-national comparison of "realist" support for the current regime in the eight post-Soviet countries observed (see Table 3). The

Country	1992	1994	1996	1998	2002	Total
	NDB 2	NDB 3	NDB 4	NDB 5	NDB 6	
1. Russia	*	3,535 (3)	*	*	4,006 (10)	
2. Ukraine	1,000(1)	1,000(4)	1,000(6)	1,161 (8)	2,400(11)	
3. Belarus	1,225(2)	2,067(5)	1,000(7)	1,000 (9)	2,000 (12)	
4. Moldova	*	*	*	*	2,000 (13)	
5. Georgia	*	*	*	*	2,022 (14)	
6. Armenia	*	*	*	*	2,000 (15)	
7. Kazakhstan	*	*	*	*	2,000 (16)	
8. Kyrgyzstan	*	*	*	*	2,000 (17)	
Total	2,225	6,602	2,000	2,161	18,428	31,416

TABLE 1. Primary Survey Data Base: New Democracies Barometer (NDB)

Note: The numbers in cells are the number of face-to-face-interviews in each country.

Table 2. Secondary Survey Data Base: World Values Survey (WVS) and European Values Study (EVS)

Year	1995–1996	1999–2000	Total
Country	WVS	EVS	N
1. Russia	2,092	2,500	4,592
2. Ukraine	2,811	1,195	4,006
3. Belarus	2,092	1,000	3,092
4. Moldova	984	*	984
5. Armenia	2,000	*	2,000
6. Georgia	1,979	*	1,979
Total	11,958	4,695	16,653

Note: The figures in cells are the number of face-to-face interviews in each country. Source: WVS 1995–1996: World Values Survey, Third wave with fieldwork in 1995–1996 (see http://www.worldvaluessurvey.org). EVS 1999–2000: European Values Study, Third wave with fieldwork in 1999–2000 (see http://www.europeanvalues.nl).

Country	1992	1994	1996	1998	2002
Russia	*	44	13	*	26
Ukraine	38	35	21	27	11
Belarus	41	39	22	61	27
Moldova	*	*	28	*	9
Armenia	*	*	36	*	11
Georgia	*	*	49	*	4
Kazakhstan	*	*	*	*	30
Kyrgyzstan	*	*	*	*	25
CIS	*	*	27	*	19

Table 3. Index of Political Support for Current Regime

Notes: The questions asked are: "People have different views about the system for governing this country. Here is a scale for rating how well things are going: 1 means very bad and 10 means very good. (1) Where on this scale would you put the political system as it is today? (2) Where on this scale would you put the political system as you expect it will be in ten years from now?" The "index of support for the current regime" is an additive and one-dimensional scale combining both questions with high reliability.

first observation is that support for the diversity of post-Soviet political regimes declined in most countries between 1996 and 2002 from about one-quarter to approximately one-fifth of the national electorates. Regime support was quite high in Russia in 1994 in the aftermath of the breakup of the Soviet Union, with 44 percent of Russian citizens supporting the new regime in Russia. This high level of regime support fell dramatically to 13 percent in 1996, even before the economic crisis of the summer and fall of 1998. Public support for the current political regime in Russia during the first presidential term of Vladimir Putin rose to 26 percent in 2002, without ever reaching the regime support rates of the first stage of political transformations in post-Soviet Russia.

The longitudinal pattern of regime support in Ukraine is very clear and shows a downward trend since 1992. Immediately after the declaration of Ukrainian independence, in 1992, 38 percent of Ukrainian citizens supported the new regime in Kiev. Public support for the political regime in Ukraine declined to 35 percent in 1994 and to 21 percent in 1996. After a small recovery to 27 percent in 1998, the political legitimacy of the Kuchma regime in Kiev collapsed to 11 percent of the Ukrainian electorate in 2002. This dramatic disappearance of regime support in Ukraine at the beginning of the new century explains, at least in part, the swift breakdown of the Kuchma regime and the subsequent success of the "Orange Revolution" in Ukraine during the winter of 2004/05.

A pattern similar to that in Ukraine has been identified in Moldova, Armenia, and Georgia. In those countries, public support for the first post-Soviet regime declined quite dramatically and finally collapsed at the beginning of the decade with 90 percent or more of the respective national electorates refusing to support the current regime. The most dramatic breakdown of regime support occurred in Georgia with a decline of public support for the Shevardnadze regime from 49 percent of the national electorate in 1996 to 4 percent in 2002. This almost complete disappearance of the political legitimacy of the first political regime after the declaration of national independence in Georgia explains at least the domestic dimension of the breakdown of the regime under President Eduard

Shevardnadze. In Armenia, a rapid decline of regime support could also be observed, albeit without causing a "revolution" as it had in neighboring Georgia or in Ukraine, at least not yet. Public support for the current political regime in Armenia declined from 36 percent in 1996 to 11 percent in 2002, reaching the same extremely low level as in pre-revolutionary Ukraine. The extent and longitudinal pattern of regime support in Moldova is similar to that of Armenia. The number of supporters of the current political regime in Moldova fell quite dramatically from 28 percent in 1996 to 9 percent in 2002, which is a level of support even lower than that in pre-revolutionary Ukraine. Nevertheless, the political regime in Chisinau has not changed in the same way as that in Ukraine or Georgia. In terms of the overwhelming disaffection of their electorates, as measured by the disappearance of regime legitimacy in Moldova and Armenia, both regimes are "ripe" for change.

With regard to Kazakhstan and Kyrgyzstan it was not possible to analyze longitudinal trends because of the lack of data. The level of political support for the current regime in Kazakhstan is the highest among all countries in this study, with 30 percent of the electorate expressing their support. Political support in Kyrgyzstan, with 25 percent of the population supporting the regime, is similar to the political legitimacy of the regimes in Russia and Belarus.

#### Influences on "Realist" Support for the Current Political Regime

We turn now to the results of multivariate analysis regarding the main influences upon support for the current regime in the eight post-Soviet societies. The research produced clear-cut empirical and comparative results as far as the territory between Brest-Litowsk and Bishkek is concerned, for the countries covered. The most important predictor of political support for the current regime in the Russian Federation, as well as in Ukraine and the other Commonwealth of Independent States (CIS) countries, is "support for the current macro-economy," whether that be a market economy or a mixed economy combining surviving elements of the communist, planned command economy with new elements of a market economy (see Table 4). Hence, the hypothesis that the structure and performance of the macro-economy is the most important single influence upon support for the current political regime has been confirmed for all eight former Soviet Republics analyzed (see Haerpfer, 2002: Ch. 6). The performance of the current macroeconomy, as perceived by post-Soviet citizens, is the strongest predictor of regime support (beta = 0.61) in the whole region. This explains almost the whole variance in the multivariate model of political support for the current post-Soviet regime (adjusted  $R^2 = 50$  percent), and is consistent across all the countries.<sup>4</sup>

The second most powerful predictor of regime support in all countries apart from Georgia was "trust in institutions of government" such as the parliament, national and regional governments, ministries, army, police, justice, and so on. This direct and significant link between trust in the multiple institutions of national and regional governments and the support of the current political regime within a given electorate points to the important process of democratic institution-building as a necessary condition for democratization in general and consolidation of a new democracy in post-communist Eastern Europe and Eurasia. This trust in governmental institutions and the related impact upon regime support was missing in the political system of Georgia before the "revolution" against President Shevardnadze, which resulted in the rise to power of President

Table 4. Predictors of Support for Current Political Regime

Country		b	Se	beta
CIS	Adj. R <sup>2</sup> = 50.0 % F = 6137			
	Support for macro-economy	.43	.00	.61
	Trust in institutions of government	.03	.00	.13
	Micro-economy of household	.01	.00	.09
Russia	$Adj.R^2 = 39.9 \%$ F= 887			
2002	Support for macro-economy	.37	.00	.55
	Trust in institutions of government	.04	.00	.15
	Micro-economy of household	.01	.00	.06
Ukraine	Adj. $R^2 = 43.2 \%$ $F = 608$			
2002	Support for macro-economy	.44	.01	.59
	Trust in institutions of government	.02	.00	.09
	Micro-economy of household	.01	.00	.08
Belarus	Adj. $R^2 = 42.8 \%$ $F = 499$			
2002	Support for macro-economy	.39	.01	.56
	Trust in institutions of government	.03	.00	.16
	Micro-economy of household	.01	.00	.06
Moldova	Adj. $R^2 = 38.2 \%$ $F = 412$			
2002	Support for macro-economy	.45	.01	.56
	Trust in institutions of government	.03	.00	.14
Armenia	Adj. $R^2 = 51.9 \%$ $F = 718$			
2002	Support for macro-economy	.47	.01	.64
	Trust in institutions of government	.03	.00	.12
	Micro-economy of household	.02	.00	.09
Georgia	Adj. $R^2 = 49.9 \%$ $F = 669$			
2002	Support for macro-economy	.56	.01	.69
	Micro-economy of household	.01*	.00*	.04*
Kazakhsta	an Adj. $R^2 = 48.7 \%$ $F = 634$			
2002	Support for macro-economy	.42	.01	.62
	Trust in institutions of government	.03	.00	.13
	Micro-economy of household	.00*	.00*	.04*
, .,	n Adj. $R^2 = 46.0 \%$ $F = 568$			
2002	Support for macro-economy	.47	.01	.62
	Trust in institutions of government	.03	.00	.10
	Micro-economy of household	.01	.00	.06

*Note:* OLS-Regression. Beta coefficients given for variables significant at the < .001 level; Beta coefficients with \* given for variables significant at the < .05 level).

Sakaschvili. The influence of trust in governmental institutions on regime support (beta = 0.13) is direct and significant, but much weaker than the impact of the macro-economy (beta = 0.61). The impact of trust in governmental institutions on support for the current regime is very similar in Russia, Belarus, and Moldova (0.14 < beta < 0.16). In contrast to its three neighbors, the influence of trust in Ukrainian institutions of government on support for the regime of President

Leonid Kuchma is lower (beta = 0.09). Similar low levels of influence have been found in Armenia (beta = 0.09) as well as in Kyrgyzstan (beta = 0.10).

The third direct predictor of regime support is the economic situation of individual households, the perception of the micro-economy of families as improving or deteriorating household portfolios. This third factor of regime support is the weakest (beta = 0.09), lagging well behind the macro-economy or trust in institutions of government. The performance of the new market economy is more important for political support for the new democracy or the current regime. The impact of the micro-economy upon support for the current regime is very similar in Russia, Ukraine, and Belarus (0.06 < beta < 0.08). In those three countries, we might hypothesize that the winners of economic transition are more likely to support the current regime than the losers. In Moldova and Kazakhstan, the economic situation of individual households has no significant influence upon political support for the current regime, whereas the microeconomy was found to be a predictor of regime support in Armenia as well as in Kyrgyzstan.

These results indicate that economic experiences at the macro-level of the national economy, on the one hand, and at the micro-level of the individual household, on the other, have a strong impact upon support for the current political regime in post-Soviet political systems. The outcome of this research is compatible with the findings of Geoffrey Evans and Stephen Whitefield (1995) that there is no strong link between economic experiences and democratic values. The new finding of this research (going beyond the research by Evans and Whitefield) is that there is no strong link between the economy and normative support for democracy as an ideal form of government, but a very strong link between micro-economic and macro-economic experiences and perceptions, on the one hand, and realist support for the regime of the day in Russia and other post-Soviet political systems, on the other.

### Normative Political Support for Democracy as the Best Form of Government

This section analyzes the extent and structure of normative support for democracy in Russia and seven other post-Soviet countries. This type of support relates to level 4 of the conceptual framework of Norris (1999), which is labeled by her as "democratic regime principles." The aim of this analysis is to identify those citizens in a given political system who think that democracy is the best, maybe ideal, form of government. Contrary to the realist form of regime support in the first part of this article, this section does not deal with the current, actual political regime, but with the principles and ideals of democratic governance and the assumption of a theoretical and normative superiority of democracy in comparison with authoritarian forms of political regime.

The main outcome of the analysis is that the share of "normative democrats" is currently more than half the electorate in seven post-Soviet political systems and that the group of "idealist democrats" has grown during the process of political transformation, especially in the period between 1996 and 2000 (see Table 5). The highest number of normative democrats is found in Georgia with 81 percent, followed by Armenia with 70 percent. Within Eastern Europe, the citizens of Belarus are much more democratic than the current political regime

Country	1996	2000	Change
Russia	43	47	+4
Ukraine	57	67	+10
Belarus	68	68	0
Moldova	67	*	*
Armenia	70	*	*
Georgia	81	*	*

Table 5. Index of Political Support for Democracy (Democracy as the Best Form of Government)

Notes: The questions asked are: (1) "I am going to describe various types of political systems and ask you what you think about each as a way of governing this country. For each one, would you say it is a very good, fairly good, fairly bad or very bad way of governing this country? Having a democratic political system". (2) "I am going to read out some things people sometimes say about a democratic political system. Could you please tell me if you agree strongly, agree, disagree or disagree strongly, after I read one of them? Democracy may have problems, but it is better than any other form of government." The "index of support for democracy as the best form of government" is an additive and one-dimensional scale combining both questions with high reliability.

in Minsk: an absolute majority of 68 percent of the Belarusian electorate believe that democracy is the best form of government. The number of idealist democrats in Ukraine grew from 57 percent in 1996 to 67 percent in 2000, reaching the level of the same group in Belarus. The share of "normative democrats" is lowest in Russia with 43 percent in 1996, but showed a slight increase to 47 percent in 2000. Hence, the group of normative democrats has an absolute majority in seven countries and a relative majority in the Russian Federation.

The main explanation for differences between these eight CIS countries relates to widespread disaffection with the current political regime as the cause for an increase in the number of "democrats" and a strong resulting pressure for structural democratic change. One of the critical reasons for the "Rose Revolution" in Georgia was that only 4 percent supported the old regime of President Shevardnadze, while 81 percent supported democracy as a form of government at the pre-revolutionary stage. The "Orange Revolution" in Ukraine was preceded by there being only 11 percent in support of President Kuchma in comparison with 67 percent supporting a normative concept of democracy. The increase of the share of democrats in Ukraine over time can be explained by the corresponding decrease of popular support for the old regime before the Orange Revolution (see Hale, 2006). The turbulent economic and political transition in Russia under President Boris Yeltsin, including the financial crash in 1998, has been closely associated in Russian society with the notion of "democracy." This negative image of democracy is still prevalent in Russia and explains the comparatively slow increase of the share of democrats in comparison with the other CIS countries.

#### Influences on Support for Democracy

Support for democracy as the best form of government during the process of political transformation after the end of the communist regime is influenced in a direct way by five democratic values and principles (see Table 6). The multivariate regression model of support for democracy for the pooled sample explains 25.3 percent of the variance. The most important predictor of support for democracy

Table 6. Predictors of Normative Support for Democracy (Democracy as the Best Form of Government)

Country		b	Se	beta
CIS	Adj. $R^2 = 25.3 \%$ $F = 487$			
1996	Democracy = good macro-economy	.62	.03	.27
	Democracy = good/fast decisions	.40	.03	.18
	Against violence in politics	.23	.01	.11
	Increase private ownership in	.07	.00	.11
	economy			
	Larger income differences needed	.06	.00	.09
	Subjective social class	.14	.02	.06
Russia	$Adj.R^2 = 37.7 \%$ F= 117			
1996	Democracy = good macro-economy	.85	.08	.34
	Democracy = good/fast decisions	.41	.09	.16
	Democracy = good order	.30	.09	.11
	Larger income differences needed	.06	.02	.09
	Against violence in politics	.21	.05	.08
	Subjective social class	.18	.05	.08
Ukraine	Adj. $R^2 = 25.0 \%$ $F = 72$			
1996	Democracy = good macro-economy	.57	.07	.25
	Increase private ownership in	.11	.01	.18
	economy			
	Against violence in politics	.28	.05	.14
	Larger income differences needed	.08	.02	.12
Belarus	Adj. $R^2 = 26.3 \%$ $F = 90$			
1996	Democracy = good macro-economy	.62	.06	.29
	Democracy = good/fast decisions	.41	.06	.20
	Increase private ownership in	.08	.01	.14
	economy			
	Against violence in politics	.25	.05	.12
Moldova	Adj. $R^2 = 11.9 \%$ $F = 16$			
1996	Democracy = good macro-economy	.59	.09	.25
	Subjective social class	.19	.07	.08
Armenia	Adj. $R^2 = 15.2 \%$ $F = 40$			
1996	Against violence in politics	.43	.05	.21
	Democracy = good order	.29	.08	.13
	Democracy = good macro-economy	.24	.07	.11
	Larger income differences needed	.06	.01	.09
Georgia	Adj. $R^2 = 22.7 \%$ $F = 70$			
1996	Democracy = good macro-economy	.45	.07	.21
	Increase private ownership in	.08	.01	.15
	economy			
	Democracy = good/fast decisions	.28	.07	.14
	Against violence in politics	.24	.04	.13
	Democracy = good order	.19	.07	.09

 $\it Note: Beta coefficients given for variables significant at the < .001 level.$ 

is that the economic system in democracies is working well (beta = 0.27). The second influence for normative support for democracy is that democracies produce good and fast decisions (beta = 0.18). Other direct predictors of support for democracy are the rejection of violence as a political means and that private ownership of industry and business should be increased (for both independent variables, beta = 0.11). The link between support for democracy and support for an emerging market economy is shown by the latter as well as by the fact that the value of larger income differences as incentives for individual achievement is also a direct influence on normative support for democracy (beta = 0.09). Finally, subjective social class also influences support for democracy (beta = 0.06).

The patterns of support for democracy are very similar in Russia, Ukraine, Belarus, and Georgia. In all four post-Soviet political systems, the most important factor for normative support for democracy is the democratic value that democracy is good for a successful economy (0.21 < beta < 0.34), that there is a strong link between the market economy and democracy. This interaction between economy and democracy ranks first among independent variables, and also explains normative support for democracy in Moldova. In Russia and Belarus, the second strongest influence is constituted by the belief that democracy is achieving good and fast decisions (0.16 < beta < 0.20), whereas in Georgia this democratic value is found in third place. In Russia and in Georgia, the normative democrats believe that democracies are good at maintaining public order, but this is not the case for any other CIS country. The "capitalist" argument of larger income differentials as a precondition for a successful market economy, and its link with support for democracy, have been found to have a direct impact in Russia, Ukraine, and Armenia. The influence of the rejection of political violence upon support for democratic governance is visible in Russia, Ukraine, Belarus, Armenia, and Georgia. In Armenia, this democratic value even represents the most important predictor of normative support for democracy (beta = 0.21). The value of increased private ownership within the economy has a direct impact upon support for democracy in Ukraine, Belarus, and Georgia, where the process of privatization is, in fact, lagging behind. Finally, a direct impact of subjective social class on support for democracy has been found in Russia and Moldova (0.06 < beta < 0.08).

#### **Political Support for Authoritarian Regimes**

This section deals with the extent and structure of public support for alternatives to democracy: a variety of authoritarian regimes such as a military regime, an autocracy of a "strong leader," or some form of regime of experts. Here, we leave the field of democratic governance and analyze the support for nondemocratic regimes in a geographical area that experienced 70 years of an authoritarian communist political regime. The results of the comparative study of support for authoritarian regimes in the CIS are clear and consistent across space and time. We differentiate between democratic regimes, on the one hand, and authoritarian regimes, on the other, following the typology developed by Larry Diamond and Juan Linz (1990; see also Reich, 2002).

The first main result is that the overall support for nondemocratic regimes in these eight countries in the territory of the former Soviet Union decreased from 29 percent in 1996 to 18 percent in 2002 (see Table 7). The proportion of Russian citizens supporting such regimes declined from 31 percent in 1996 to 27 percent in 2000 and reached a low of 16 percent in 2002, during the first term

Country	1996	2000	2002	Change
Russia	31	27	16	-15
Ukraine	26	26	16	-10
Belarus	27	32	8	-19
Moldova	29	*	18	-11
Armenia	31	*	35	4
Georgia	33	*	8	-25
Kazakhstan	*	*	14	*
Kyrgyzstan	*	*	28	*
CIS	29		18	-11

Table 7. Index of Political Support for Authoritarian Regimes

Notes: The questions asked are: "I am going to describe various types of political systems and ask you what you think about each as a way of governing this country. For each one, would you say it is a very good, fairly good, fairly bad or very bad way of governing this country? (1) Having a strong leader who does not have to bother with parliament and elections (2) Having experts, not government, make decisions according to what they think is best for the country (3) Having the army rule." The "index of political support for authoritarian regimes" is an additive and one-dimensional scale combining these three questions with high reliability.

of the Putin presidency. Hence, the support for an authoritarian regime in the Russian Federation has been reduced to half its original extent in the mid-1990s. A similar trend, from a slightly lower starting point, has been found in Ukraine. The share of Ukrainian citizens supporting nondemocratic regimes decreased from 26 percent in 1996 to 16 percent in 2002. The case of Belarus is slightly different. There was an increase of the authoritarian segment from 27 percent in 1996 to 32 percent in 2000, followed by a sharp decrease to 8 percent nondemocrats in 2002. Following the general trend of the decline of authoritarian tendencies in the CIS region at the level of the general public, the share of nondemocrats in Moldova fell from 29 percent in 1996 to 18 percent in 2002, and is now at the same level in that respect as Russia and Ukraine. The most dramatic reduction in the number of nondemocrats took place in Georgia, falling from 33 percent in 1996 to 8 percent in 2002. The share of authoritarian citizens in Kazakhstan is similar to that in Russia and Ukraine, whereas almost one-third of the electorate in Kyrgyzstan supports authoritarian regimes, which contributes to the general volatility of the political situation in Kyrgyzstan. Armenia is the only country in this study where the share of nondemocrats actually increased, from 31 percent in 1996 to 35 percent in 2002.

The multivariate analysis of predictors regarding support for authoritarian regimes showed patterns that are quite similar across all eight nations (see Table 8). The most important factor for advocating a nondemocratic regime is a low level of human capital, measured by education (beta = -0.018 in the pooled sample). The second strongest influence in favor of an authoritarian regime is existing support for the old communist political regime (beta = 0.16). The third factor explaining the tendency toward support for a nondemocratic political system has been the phenomenon of "transition stress." Transition stress is related to those citizens who have psychosocial difficulties in coping with the multiple social, economic, and political transformation from communism to democracy and the

Table 8. Predictors of Support for Authoritarian Regimes

Country		b	Se	beta
CIS	Adj. R <sup>2</sup> = 14.2 % F = 762			
	Education	43	.02	18
	Support for Communist regime	.55	.02	.16
	Transition stress	.13	.00	.14
	Micro-economy of household	05	.00	13
Russia	Adj. $R^2 = 19.8 \%$ $F = 247$			
2002	Education	49	.03	23
	Support for Communist regime	.70	.05	.21
	Micro-economy of household	07	.00	18
	Transition stress	.09	.01	.10
Ukraine	Adj. $R^2 = 16.9 \%$ $F = 121$			
2002	Micro-economy of household	07	.00	20
	Support for Communist regime	.59	.06	.19
	Education	25	.04	12
	Transition stress	.11	.02	.12
Belarus	Adj. $R^2 = 11.0 \%$ $F = 62$			
2002	Education	49	.05	24
	Support for Communist regime	.55	.07	.17
	Micro-economy of household	03	.01	07
Moldova	Adj. $R^2 = 11.8 \%$ $F = 67$			
2002	Education	41	.04	21
	Support for Communist regime	.56	.07	.17
	Micro-economy of household	04	.00	09
	Transition stress	.06	.02	.07
Armenia	Adj. $R^2 = 14.1 \%$ $F = 82$			
2002	Education	57	.06	19
	Support for Communist regime	.78	.10	.17
	Transition stress	.13	.02	.13
	Micro-economy of the household	04	.01	09
Georgia	Adj. $R^2 = 11.2 \%$ $F = 64$			
2002	Transition stress	.26	.02	.25
	Education	36	.05	15
	Micro-economy of household	03	.01	07
	Support for Communist regime	12	.07	04
Kazakhstan	Adj. $R^2 = 5.6 \%$ $F = 30$			
2002	Education	34	.05	15
	Transition stress	.11	.02	.11
	Support for Communist regime	.36	.07	.11
Kyrgyzstan	Adj. $R^2 = 4.3 \%$ $F = 23$			
2002	Support for Communist regime	.50	.08	.13
	Education	32	.06	12
	Micro-economy of household	03	.01	07

*Note:* Beta coefficients given for variables significant at the < .001 level.

market economy or other forms of political regime. People with high levels of transition stress demonstrated a tendency to be against democracy and to favor authoritarian political systems because of their deep discontent with the current political and economic situation in their respective countries (beta = 0.10). Finally, the fourth direct predictor of support for authoritarian regimes is constituted by the micro-economy of individual households. Households that are in a bad economic and financial situation as a consequence of economic transformation have a tendency to support nondemocratic regimes (beta = -0.13). Hence, one could argue that the economic losers of transition are more inclined to be against democracy and in favor of an authoritarian regime.

The patterns of support for nondemocratic regimes are exactly the same in Russia, Belarus, and Moldova. In all three countries, the direct influences appear in the same order. Human capital is the most important predictor, followed by support for a communist regime, micro-economy, and transition stress. In Armenia, the multivariate pattern is almost the same as in the above-mentioned three countries, except that transition stress is more important than the financial living conditions of Armenian households. Georgia represents an interesting case, because psychosocial stress is the most important influence upon support for an authoritarian regime. Ukraine also deviates from the main pattern, insofar as the micro-economy represents the strongest predictor for a preference for non-democratic regimes. The explanatory power of these four independent variables is considerably less in Central Asia. The explained variance of this multivariate model is 20 percent in Russia, but only 4 percent in Kyrgyzstan and 6 percent in Kazakhstan.

#### Conclusions

The main conclusion of this article is that, despite frequent pessimistic assumptions in the literature about the bleak future for democracy in Russia and many countries of the former Soviet Union, mass public support for democracy as the best form of government at the level of regime principles encompasses an absolute majority of post-Soviet citizens in Georgia, Ukraine, Moldova, Armenia, and Belarus as well as a relative majority of Russian citizens. This political support for democracy has grown over time (1996–2000) in Russia and Ukraine and has remained at a high level in Belarus. However, the endorsement of democracy as the best form of government by a majority of the electorate in a given political regime is a necessary, but not sufficient, condition for a successful process of democratization.

The second important finding is that normative support for democracy is strongly associated with five values and attitudes, such as believing democracy is good for the macro-economy, believing democracy produces fast and good decisions, rejecting political violence, and supporting a functioning market economy with higher income differentials as well as full privatization. People in the emerging middle classes tend to favor democracy as a form of government because of this close link with an emerging market economy. These findings suggest a strong link between the emergence of a democratic system and the creation of a successful market economy. Support for a new market economy in these former centrally planned command economies appears to be another strong precondition of becoming a democratic citizen in Russia and the Commonwealth of Independent States.

The third main result of this study is that the political support for current regimes has declined between 1992 and 2002 and, in some cases, such as Georgia, Ukraine, Moldova, and Armenia, is collapsing. The decline of support for current regimes in the former Soviet Union shows a divergent pattern regarding the dynamics of political support in comparison with post-communist Central and South-East Europe, where a steady increase of support for the current regime has been found (Mishler and Rose, 1999). This collapse of public support for the current political regime contributed to the "colored revolutions" in Georgia and Ukraine. Between 25 and 30 percent of the national electorates supported the current regime in Russia, Belarus, Kazakhstan, and Kyrgyzstan in 2002, which indicates the weakness of the political legitimacy of these political systems. At the end of the first decade of political transformations and electoral revolutions (Bunce and Wolchik, 2006) in the former Soviet Union, the absolute majority of citizens in all eight countries are still not supporting the regime of the day. This weak support for current political regimes leaves future political transformations open to more autocratic or more democratic regime structures.

The fourth main finding is that support for the macro-economy is the most important influence with regard to support for the current regime. This is followed by trust in the institutions of government (or successful institution-building in a transforming society) and a successful micro-economy, that is households with good economic living conditions. This shows the crucial importance of the macro-economy as well as (albeit to a lesser degree) the micro-economy for public political support of a given political regime. This finding appears to indicate that the minority of economic "winners" of the first decade of post-Soviet transformation are ready to support the regime of the day, as long as it does not reduce economic benefits for themselves.

The fifth core finding is that the share of supporters for authoritarian regimes in Russia and the other post-Soviet countries decreased from about one-third of the whole post-Soviet general public in 1996 to one-fifth in 2002. This, again, is an indication of a general erosion of support for autocracy and nondemocratic regimes in the territories of the former Soviet Union at the level of the electorate and post-Soviet citizenry. The main predictors of support for authoritarian regimes have been low levels of human capital, support for the communist political regime, and psychosocial transition stress as well as being a loser in the microeconomic transition. Post-Soviet citizens with ideological ties to the Soviet Union and its economic and political system are, not surprisingly, strongly in favor of nondemocratic regimes in general and to some extent in favor of a restoration of communist rule in particular. Whereas winners in the process of transformation support democracy on the one hand or the current political regime on the other, losers in the process of transformation tend to support autocratic and nondemocratic regimes as an expression of their political and economic disaffection.

From a theoretical perspective, this study constitutes a successful attempt to introduce a new concept of political support for democracy and autocracy which goes well beyond the current scholarly debate on "support for democracy." From an empirical perspective, this article provides clear and cross-national evidence that all eight political regimes in Russia and the Commonwealth of Independent

States that have been analyzed have not yet concluded their political transformations and electoral revolutions as far as the micro-level of their citizens and electorates is concerned. The future behavior of political elites, political actors, political institutions, civil societies, and the mass publics will determine the final political structure of these post-Soviet countries along the broad spectrum between democracy and autocracy.

#### **Appendix**

Dependent Variables

Measure 1: Index of Political Support for the Current Regime

Data: New Democracies Barometer.

Questions:

People have different views about the system for governing this country. Here is a scale for rating how well things are going: 1 means very bad and 5 means very good.

- 1. Where on this scale would you put the political system as it is today?
- 2. Where on this scale would you put the political system as you expect it will be in 10 years from now?

Range: -4 (very negative) < 0 < 4 (very positive).

Scale: 9 points. Mean: -0.75. SD: 1.61.

Cronbach's alpha: 0.56.

Measure 2: Index of Political Support for Democracy

Data: World Values Survey and European Values Survey. Questions:

- 1. I am going to describe various types of political systems and ask you what you think about each as a way of governing this country. For each one, would you say it is a very good, fairly good, fairly bad or very bad way of governing this country?
  - 1. Having a democratic political system.

#### Other choices:

- Having a strong leader who does not have to bother with parliament and elections.
- 3. Having a monarchy in our country.
- 4. Having the army rule.
- 2. I am going to read out some things people sometimes say about a democratic political system. Could you please tell me if you agree strongly, agree, disagree or disagree strongly, after I read one of them?

1. Democracy may have problems, but it is better than any other form of government.

#### Other choices:

- 2. In democracy, the economic system runs badly.
- 3. Democracies are indecisive and have too much squabbling.
- 4. Democracies aren't good at maintaining order.

Range: -4 (strongly disagree) < 0 < 4 (strongly agree).

Scale: 9 points. Mean: 0.89. SD: 1.88.

Cronbach's alpha: 0.78.

Measure 3: Index of Political Support for Authoritarian Regimes

Data: New Democracies Barometer, World Values Survey, and European Values Survey. Questions:

I am going to describe various types of political systems and ask you what you think about each as a way of governing this country. For each one, would you say it is a very good, fairly good, fairly bad or very bad way of governing this country?

- Having a strong leader who does not have to bother with parliament and elections.
- 2. Having a monarchy in our country.
- 3. Having the army rule.

Range: -6 (very bad) < 0 < 6 (very good).

Scale: 13 points. Mean: -2.50. SD: 2.69.

Cronbach's alpha: 0.55.

#### Independent Variables

Measure 4: Index of Support for the Macro-economy

Data: New Democracies Barometer. Questions:

Here is a scale for ranking how the economy works.

- 1. Where on this scale would you put our current economic system?
- 2. Where on this scale would you put our economic system in five years?

Range: -6 (very bad) < 0 < 6 (very good).

Scale: 13 points. Mean: -1.85. SD: 2.28.

Cronbach's alpha: 0.56.

#### Measure 5: Micro-economy of the Household

Data: New Democracies Barometer.

Questions:

Sometimes people have to do without things that people usually have. In the past year, has your household had to do without any of the following:

- 1. Food of the first level of needs
- 2. Heating
- 3. Clothes, shoes, which are really necessary
- 4. Electricity
- 5. Indoor water
- 6. Petrol for car
- 7. Medical services
- 8. Drugs, pills
- 9. Household repairs
- 10. Going to theatre, cinema
- 11. Newspapers.

Range: -19 (full destitution) < 0 < 30 (full affluence).

Scale: 50 points. Mean: 6.40. SD: 9.16.

Cronbach's alpha: 0.85.

Measure 6: Trust in the Institutions of Government

Data: New Democracies Barometer.

Questions:

To what extent do you personally trust?

- 1. President of the country
- 2. National government
- 3. National parliament
- 4. Regional governor
- 5. Courts
- 6. Police
- 7. Army.

Range: -14 (full mistrust) < 0 < 14 (full trust).

Scale: 29 points. Mean: -1.48. SD: 7.15.

Cronbach's alpha: 0.86.

Measure 7: Transition Stress

Data: New Democracies Barometer.

Questions:

Have you recently experienced the following problems?

- 1. Being unable to concentrate on whatever you are doing
- 2. Insomnia

- 3. Felt constantly under strain
- 4. Felt you couldn't overcome your difficulties
- 5. Being unable to enjoy your normal day-to-day activities
- 6. Losing confidence in yourself
- 7. Often shaking or trembling
- 8. Frightening thoughts coming into your mind
- 9. Having spells of exhaustion or fatigue
- 10. Feeling of stress
- 11. Feeling lonely
- 12. Dissatisfaction with work
- 13. Impossibility to influence things
- 14. Life is too complicated.

Range: 0 (no stress) < 14 (full stress).

Scale: 15 points. Mean: 4.95. SD: 3.65.

Cronbach's alpha: 0.85.

Measure 8: Support for a Communist Regime

Data: New Democracies Barometer.

Question:

People have different views about the system for governing this country. Here is a scale for rating how well things are going: 1 means very bad and 5 means very good. Where on this scale would you put the former communist regime?

Range: 1 (very negative) to 5 (very positive).

Scale: 5 points.

Measure 9: Democracy Equals a Good Macro-economy

Data: World Values Survey.

Question:

I'm going to read out some things that people sometimes say about a democratic political system. Could you please tell me if you agree strongly, agree, disagree or disagree strongly, after I read each one of them?

In a democracy, the economic system runs badly.

Range: 1 (agree strongly) to 4 (disagree strongly).

Scale: 4 points.

Measure 10: Democracy Equals Good and Fast Decisions

Data: World Values Survey.

Question:

I'm going to read out some things that people sometimes say about a democratic political system. Could you please tell me if you agree strongly, agree, disagree or disagree strongly, after I read each one of them?

Democracies are indecisive and have too much squabbling.

Range: 1 (agree strongly) to 4 (disagree strongly).

Scale: 4 points.

Measure 11: Against Violence in Politics

Data: World Values Survey.

Question:

I'm going to read out some things that people sometimes say about a democratic political system. Could you please tell me if you agree strongly, agree, disagree or disagree strongly, after I read each one of them?

Here's one more statement. How strongly do you agree or disagree with it?

Using violence to pursue political goals is never justified.

Range: 1 (agree strongly) to 4 (disagree strongly).

Scale: 4 points.

Measure 12: Increase Private Ownership in the Economy

Data: World Values Survey.

Question:

Now I'd like you to tell me your views on various issues. How would you place your views on this scale?

Private ownership of business and industry should be increased.

Range: 1 (agree completely) to 10 (disagree completely).

Scale: 10 points.

Measure 13: Subjective Social Class

Data: World Values Survey.

Question:

People sometimes describe themselves as belonging to the working class, the middle class or the upper or lower class. Would you describe yourself as belonging to the

- 1. Upper class
- 2. Upper middle class
- 3. Lower middle class
- 4. Working class
- 5. Lower class.

Scale: 5 points.

Measure 14: Education

Data: World Values Survey.

Question:

What is the highest educational level that you have attained?

- 1. No formal education
- 2. Incomplete primary school
- 3. Complete primary school

- 4. Incomplete secondary school: technical/vocational type
- 5. Complete secondary school: technical/vocational type
- 6. Incomplete secondary: university-preparatory type
- 7. Complete secondary: university-preparatory type
- 8. Some university-level education, without degree
- 9. University-level education, with degree.

Scale: 9 points.

#### **Notes**

- See the definitions of democracy, semi-democracy, and authoritarian regimes in Diamond and Linz (1990: xvi–xvii).
- 2. For a discussion of the Rose–Mishler approach in the context of other theories of democratic support, see Samuels (2003).
- 3. See Norris (1999: 9–13), especially Figure 1.2 on p. 10.
- 4. See Krieckhaus (2004) regarding the interactions between democracy and economy.

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